

# The Origins and Evolution of Academic Drift at the California State University, 1960-2005

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### Roadmap

My approach to higher education scholarship

Academic drift and unanswered questions

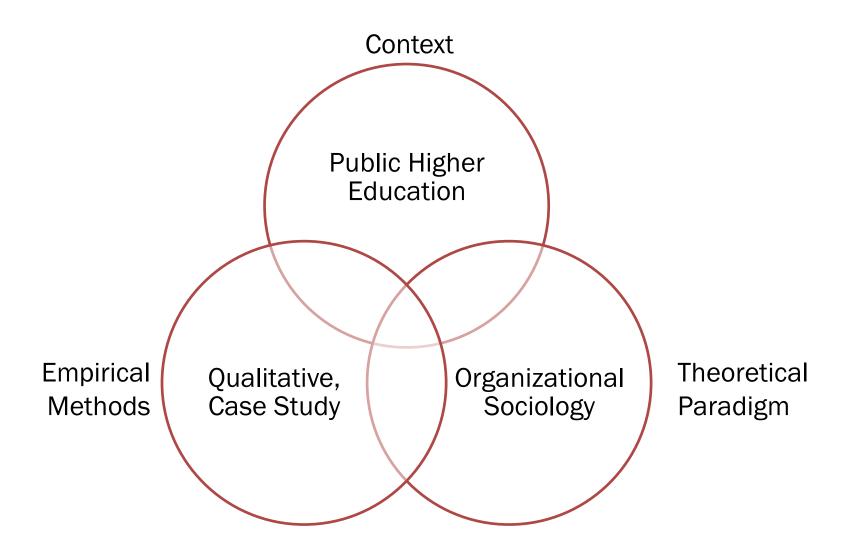
Research setting, data sources, analytic methods

Academic Drift at CSU: 1960-2005

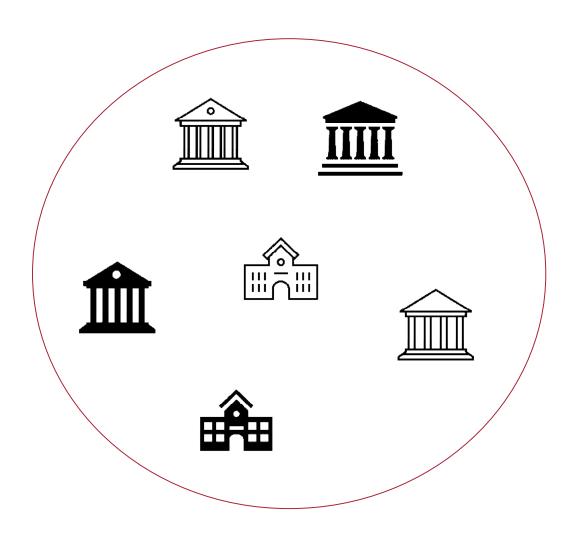
**Implications** 

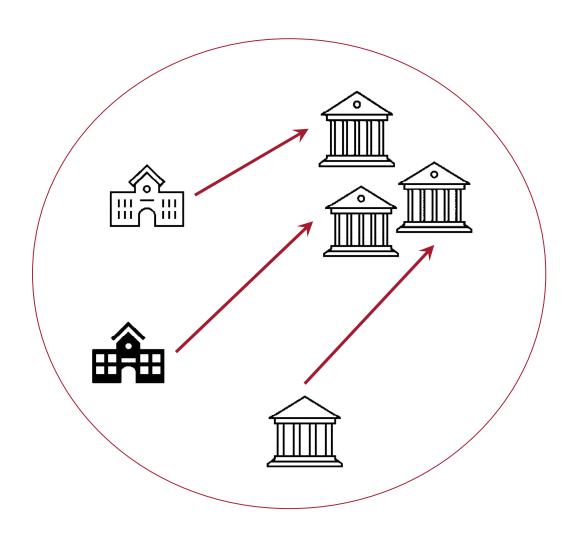
Q&A

### How I think about my research

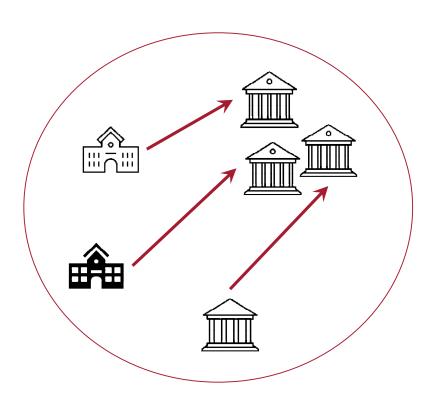


# Academic Drift, Mission Drift, "Striving"



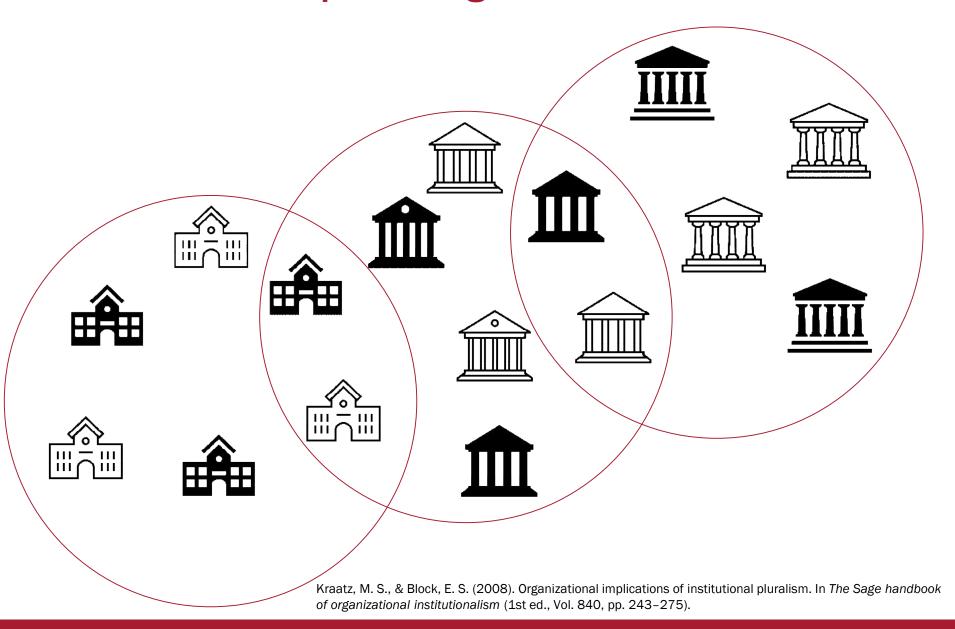


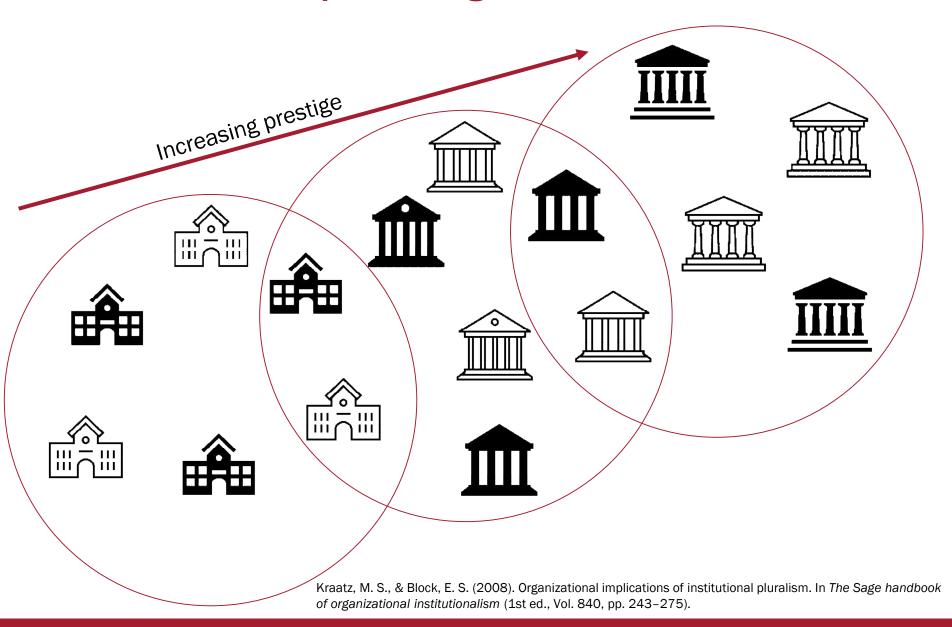
Burgess, T. (1970). Policy and practice: The colleges of advanced technology. Penguin Press.

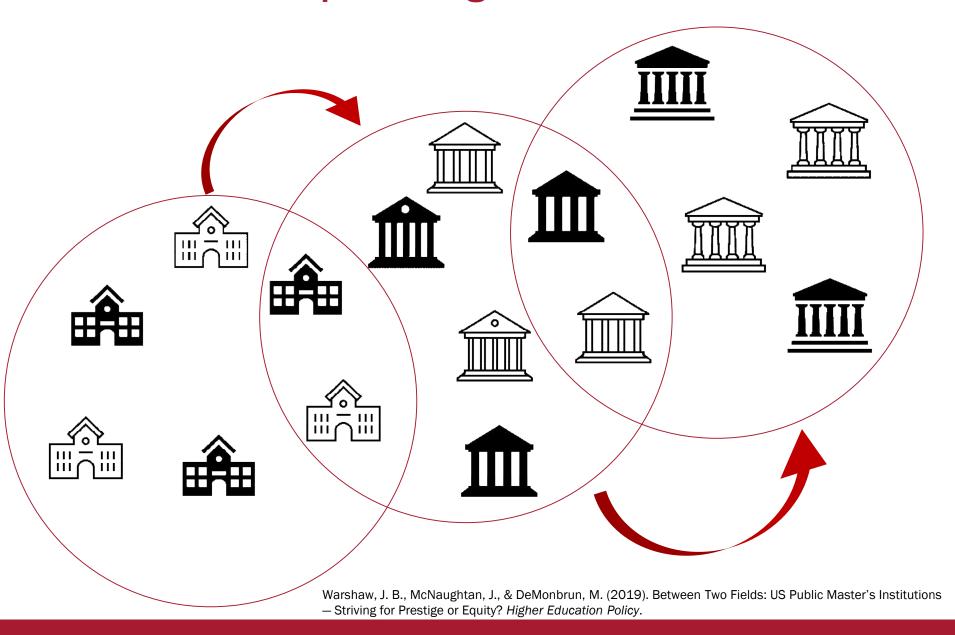


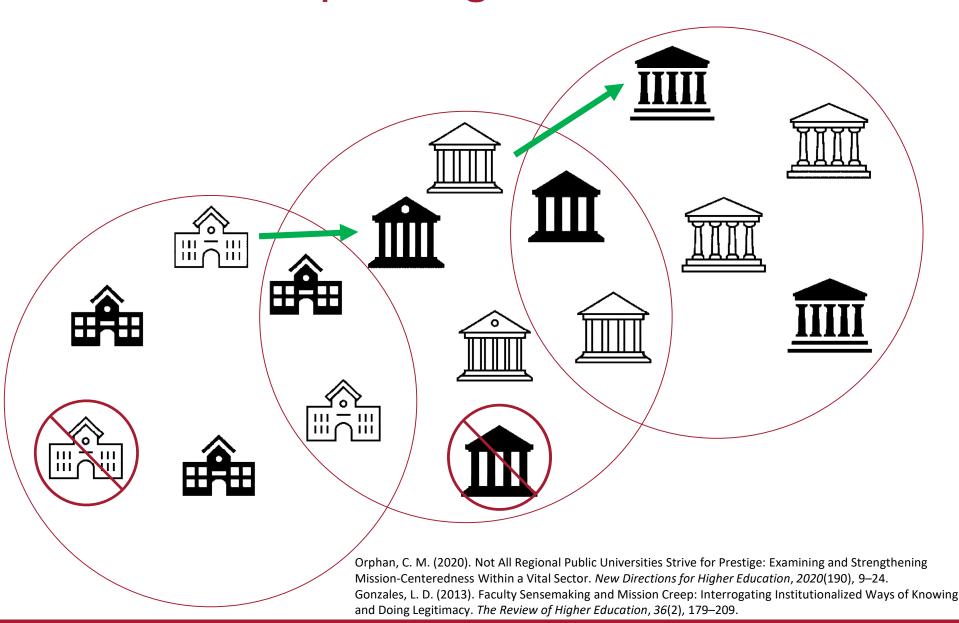
"the informed view remains...[that] in the medium to longer term academic drift is inevitable"

Tight, M. (2015). Theory development and application in higher education research: The case of academic drift. *Journal of Educational Administration and History*, 47(1), 84–99.









## **Academic drift: Unanswered questions**

### **Academic drift: Unanswered questions**

Field-level dynamics?

### **Academic drift: Unanswered questions**

Field-level dynamics?

"Prestige is to higher education as profit is to corporations"?

# The Origins and Evolution of Academic Drift at the California State University, 1960-2005

### **Archival and original sources**

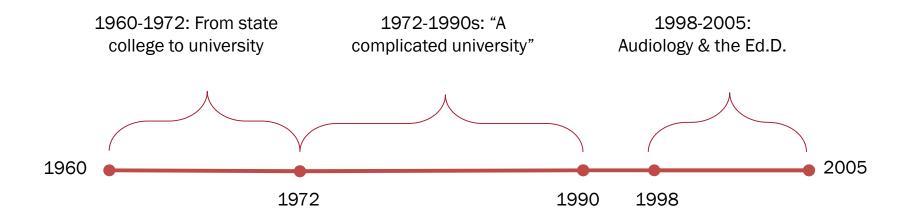
California State Archives
 California State University Archives
 California Postsecondary Education Commission Website
 California Digital Newspaper Collection (UC Riverside)
 ProQuest

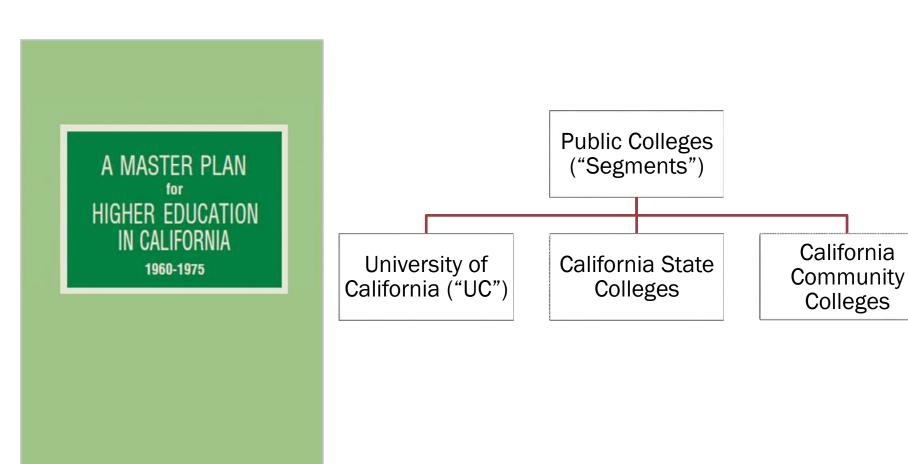
 University of California, Bancroft Library (archived)
 Original interviews: 21 interviews, 82 minutes (median), 30 hours (total)

Identity threat/recognition  $\rightarrow$  academic drift

Identity threat/recognition  $\rightarrow$  academic drift

Dynamics of contestation, evolution over time





### Chapter 2. University of California

22550. The Legislature hereby finds and declares that the University of California is the primary state-supported academic agency for research.

22551. The university may provide instruction in the liberal arts and sciences and in the professions, including the teaching profession. The university has exclusive jurisdiction in public higher education over instruction in the profession of law, and over graduate instruction in the professions of medicine, dentistry, veterinary medicine and architecture.

22552. The university has the sole authority in public higher education to award the doctoral degree in all fields of learning, except that it may agree with the state colleges to award joint doctoral degrees in selected fields.

22553. The university may make reasonable provision for the use of its library and research facilities by qualified members of the faculties of other institutions of public higher education in this State.

22606. The primary function of the state colleges is the provision of instruction for undergraduate students and graduate students, through the master's degree, in the liberal arts and sciences, in applied fields and in the professions, including the teaching profession. Presently established two-year programs in agriculture are authorized, but other two-year programs shall be authorized only when mutually agreed upon by the Trustees of the State College System and the State Board of Education. The doctoral degree may be awarded jointly with the University of California, as provided in Section 22552. Faculty research is authorized to the extent that it is consistent with the primary function of the state colleges and the facilities provided for that function.

# Master Plan Discrimination Against State Colleges Charged

BY WILLIAM TROMBLEY

Times Education Writer

California's Master Plan for Higher Education discriminates against the California State Colleges, a professor has charged in a report to the State Colleges' faculty Academic Senate.

Marc R. Tool, professor of economics at Sacramento State College, said in a 200-page report made public Saturday that the Master Plan provides "an unwarrantably advantageous position" for the University of California.

According to Prof. Tool, who prepared the report as a research consultant to the Academic Senate, "The placing of the State Colleges in a perpetually and invidiously subordinate position to the University operates to the inherent disadvantage of the students and the faculties in the State Colleges and thus to the people of California..."

Tool suggested a series of changes, ranging from equal admission standards for students to lighter teaching loads and more research opportunities for faculty members, to remove what he called "the aura of second-class status" from the State Colleges.

Tool contends that UC and the State Colleges perform "nearly identical functions" and lists these illustrations of "differential and subordinate treatment accorded the State Colleges":

1—UC receives 58% of state support funds for 38% of the students; the State Colleges receive 42% of the funds but handle 58% of the students.

While Tool concedes that UC does all the Ph.D training in the state and that such training is more expensive than undergraduate or master's degree instruction, he does not believe this justifies the discrepancy in state support.

2—UC has 73% of the library holdings, the State Colleges only 27%. The report notes that the UC

Please Turn to Page 5, Col. 1

LOCAL IMAGES SOUGHT

# What's in a Name? Plenty, Schools Say

BY NOEL GREENWOOD Times Education Writer

The great name change debate, which everyone thought was finally settled when the state college system won the right to use the designation "university," is on again.

Last time, the fight pitted the state colleges against the University of California and certain legislators reluctant to grant university status to the colleges.

But this time, the fight is between state University and Colleges Chancellor Glenn Dumke and at least three of his own campuses where movements are underway to change names again.

The insurgent movement may spread to more campuses in the next few months, despite Dumke's efforts

Two state legislators are preparing to introduce hills which would change the names of at least the San Diego and San Jose campuses, and probably others.

At San Diego, an underground resistance group has gone about changing campus name signs in the middle of the night.

At San Francisco, the county Board of Supervisors weighed in with a resolution supporting a name change, and a local newspaper invited readers to send coupons to Dumke demanding a name change.

Some alumni associations, student newspapers and other campus organizations have simply refused to use the official name of the campus, substituting their own version instead. location now gets second billing.

### Previous Names

The issue is not the use of the word "university" in place of "college." Everyone likes that change. Instead, the issue is how to arrange the several words in each campus'

To outsiders, the whole thing may sound slightly absurd. But Dumke and his staff are taking it quite se-

campuses, in existence long before the system was formed, where the

The insurgents complain that they have ended up with cumbersome campus names that not only shatter years of tradition, but also erode community identity.

San Diego is a good example. The campus was "San Diego State College" before the name change. Then it became "California State University, San Diego." The insurgente would rename the compute

# 13 Colleges Due to Be Renamed Universities

**New Status Will** Stem From Criteria OKd by State Panel

BY WILLIAM TROMBLEY Times Education Writer

At least 13 of the 19 California state colleges will be renamed universities according to criteria approved Tuesday by the State Coordinating Council for Higher Educa-

At earlier meetings several council members had expressed reservations about granting university status to a large number of colleges all at once but the opposition was not voiced Tuesday.

The approved criteria include size, number of graduate programs, diversity of academic offerings, number of nationally accredited programs and percentage of faculty members holding the Ph.D.

The criteria were worked out by state college and coordinating council staff members and already have been approved by the Board of Trustees of the renamed California State University and Colleges.

### Individual Approval Needed

The trustees and the council still must approve the renaming of each individual institution but conversations at Tuesday's meeting made it clear that all but five or six of the colleges will be renamed.

The certain exceptions are Cal State Bakersfield, Cal State Dominguez Hills, Sonoma State, Stanislaus State, and Cal State San Bernardino. Humboldt State College remains doubtful,

University of California President Charles J. Hitch voted for the criter-

Trombley, W. (1972, April 5). 13 Colleges Due to Be Renamed Universities: New Status Will Stem From Criteria OKd by State Panel. Los Angeles Times, c1. Greenwood, N. (1973, January 21). What's in a Name? Plenty, Schools Say. Los Angeles Times (1923-1995), 3.

Friday, Nov. 15, 1985 - Santa Cruz Sentinel-A-17

## Cal State to offer doctoral degrees

State University's plan to offer doctoral degrees would be "a radical departure" from the state's master plan for higher education and should be blocked by the Legislature, University of California regents say.

Under a plan adopted in 1960. graduate and professional degrees were awarded to the nine-campus UC system while undergraduate education was made the focus of the 11-campus Cal State system

UC regents, meeting at UCLA Thursday, criticized the announced intention of Cal State to move into the doctoral-degree arena.

"Nothing could be more damaging" to California's system of higher education, regent Edward Carter said of the Cal State plan. "It would create competition for research (dollars). The state simply cannot

Carter suggested that the Legislature should block Cal State's plan to begin offering doctoral degrees.

UC President David P. Gardner viewed the move as "a radical departure from the istate university's)... assigned role" under the California Master Plan for Higher

CSU Chancellor W. Anne Reynolds, in announcing the plan Wednesday, said Cal State should begin moving into the doctoral field in at least some subjects because of the shortage of teachers and engi-

However, Gardner countered that the added doctoral programs would be designed primarily to produce scholars rather than practitioners in education and engineering.

Should further study suggest there is an unmet need for doctoral degrees, the university is prepared to address that need." Gardner added in a statum

Patrick Cal California Pos Commission, s nouncement "I plications and pg. A3 minds enorm tions," adding nificant depar plan that has segment in th

Both Call members of Educational ! the Cal State be studied.

Earlier in Special Comn Action Policie detailing the pr to increase mi

The report st resented mino made up 14 per student popula increase over

students enter creasing, but ates also incre

Nine percent receiving bach minority studen represented a from the 1980-1

Cal State Plan Could Ignite Turf War: Might Offer Doctorates in ...

Los Angeles Times (1923-1995); Nov 14, 1985; ProQuest



'For the doctorate Not only is the in education, there is a need. port, the numb The demand is academic year clearly there.'

-W. Ann Reynolds California State University chancellor

### Cal State Plan Could Ignite Turf War

### Might Offer Doctorates in Competition With UC, Other Schools

By DAVID G. SAVAGE Times Education Writer

The California State University system announced Wednesday that it wants to begin offering doctoral degrees, a move that could set off a turf war within higher education.

Doctoral programs at Cal State campuses would signal a departure from the state's 1960 Master Plan for Higher Education, which called for the University of California to offer graduate and professional degrees, and for the Cal State system to focus on undergraduate educa-

In higher education circles, the California plan was much admired because it limited the competition among state universities, all of which would otherwise tend to seek expansion of their programs. The plan was issued during a period of great expansion of higher education throughout the nation in which many normal schools and teachers colleges were being transformed to full-fledged universities offering an array of graduate and professional schools,

Over the years, however, the Cal State universities have chafed a bit at their second-tier status. Recently, university officials have contended that they should begin offering doctorates in certain applied and technical fields.

In a statement approved Wednesday, the Cal State Board of Trustees said its "intent is to proceed on professional doctoral education only in limited instances ... where the public need is great."

The board also ratified the higher admission standards for the freshmen class of 1988. These students-who are 10th-graders now-will have to take 15 college preparatory classes in high school as a prerequisite to admission to the 19-campus Cal State system.

Officials hope that better-prepared students will fare better in the university, but they also say that they will monitor the new requirements to make sure that they do not screen out black and Latino students.

The surfacing of the issue of doctoral programs at Cal State coincides with a review by the state of the 1960 Master Plan. So far, the review commission, established by the Legislature, has focused entirely on the community colleges.

But next year the commission is to consider changes in the state universities, and Cal State has staked out a position in favor of an expanded mission for itself.

"There is a glut of doctorally prepared individuals" in fields such as history and political science, Cal State Chancellor W. Ann Reynolds told the board Wednesday. "There is certainly not a mandate or a need to move into offering doctorates in

"But for the doctorate in education, there is a need. The demand is clearly there," she said.

The Cal State universities already-train most of the state's teachers. If the plan is finally approved by the Legislature, Cal State would expand its programs to include doctoral studies

The Cal State faculty had favored a broader endorsement of doctoral programs, but the trustees had balked because of what were labeled Wednesday as "practical political considerations."

The plan approved by the board speaks only of education doctorates while leaving open the possibility of moving into other fields.

We left a little wiggle room. said Trustees Chairman Roy Brophy, "so that if things change, we could move into other areas as needed.

Patrick Callan, director of the Please see DEGREES, Page 33

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Santa Cruz Sentinel. (1985, November 15). Cal State to offer doctoral degrees. Santa Cruz Sentinel, A-17. California Digital Newspaper Collection, Center for Bibliographic Studies and Research, University of California, Riverside.

Savage, D. G. (1985, November 14). Cal State Plan Could Ignite Turf War: Might Offer Doctorates in Competition With UC, Other Schools. Los Angeles Times, 3, 33.

Despite such comparisons, officials in the Cal State system, including Chancellor W. Ann Reynolds, have strongly objected to the characterization of their plan as a dramatic departure from their current mission.

"We are not trying to move into the area of doctoral research. . .." Reynolds said in a telephone interview. "We are not research universities. . . . We do not aspire to be."

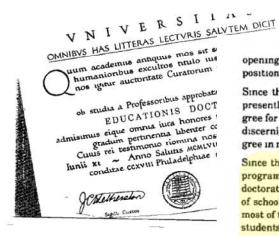
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"We are not trying to move into the area of doctoral research. . .." Reynolds said in a telephone interview. "We are not research universities. . . . We do not aspire to be."

> "I'm just really sorry. I still think that being able to offer a doctorate is a normal function of any complicated university, any sophisticated university, which CSU is"

### THE DOCTORATE IN EDUCATION

Issues of Supply and Demand in California





openings for the foreseeable future, and therefore no positions are likely to go unfilled, and

Since there is no agreement that the doctorate as presently offered is a necessary or appropriate de gree for most school administrators, nor is there is a discernible trend toward formally requiring the degree in more cases than it is now, and

Since there is no compelling evidence that existing programs will be unable to produce the number of doctorates needed to maintain current percentages of school administrators with the degree, and since most of these programs can accommodate additional students in educational administration, therefore

The Commission recommends that, at the present time, no new doctoral programs in educational administration be established in any institution not now offering the degree. Recognizing that some efforts are currently underway to plan new programs -- including joint doctoral programs -- which respond to issues of access and equity, the Commission recommends that any such programs be developed to reflect con-

cerns for such issues and concern for the quality, content, and effectiveness of existing programs.

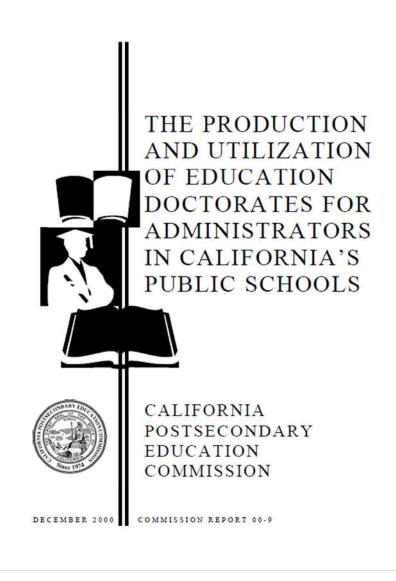
2 Review of preparation for California Community College administrators

Since additional doctoral programs specifically designed for California Community College administrators are needed, and

Since it would be possible and desirable to solicit a wide range of opinion in designing a model program, therefore

The Commission recommends that an intersegmental committee investigate the needs and propose possible structures, components, and modes of delivery for doctoral programs designed specifically for present and future administrators in California's Community Colleges.

California Postsecondary Education Commission. (1987). The Doctorate in Education: Issues of Supply and Demand in California (No. 87–11). California Postsecondary Education Commission.





A Report Examining California's Needs for More Holders—and Suppliers—of Education Doctorates

Prepared by The California State University

March 2001

CSU Office of the Chancellor 401 Golden Shore Long Beach, California 90802-4210

### UNIVERSITY OF CALIFORNIA, BERKELEY

SERVELET - DAVID - HEVINE - LOS ANGELES - RIVERSIDE - DAN DIEDO - BAN FRANCISCO



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CLARE HERR

DESTRUTE OF DESCRIPTION RELATIONS
1021 CHARNING WAY # 5858
REDRICHT, CALIFORNIA 94730-6688
613 643461 941

April 4, 2001

The Honorable Dedé Alpert Chair, Joint Committee to Develop a Haster Plan for Education - Kinderparten through University State Capitol, Room 5114 Sacramento, CA 95814

Dear Senator Alpert:

I have followed with interest California State University Chancellor Charles Reed's proposal that CSV be granted independent authority to offer the Ed.D. degree. Chancellor Reed's proposal has direct implications for the future of the Master Plan, which is why I should like to offer some comments on it to you and your colleanues.

Those of us involved in developing the 1960 Master Plan envisioned joint degree programs offered by the University of California and the California State University as a cost-effective way of meeting the state's needs for doctoral training, particularly in education and professional disciplines. As I mentioned in my August 1999 testimony to your committee, I have been disappointed that less use has been made of the joint degree option than we anticipated in 1960. Yet I also noted that there were a variety of reasons for this situation—a national Ph.D. surplus in many fields over the ensuing decades, for example.

The question now facing you and your colleegues in the Legsaleture is how best to meet the state's needs for educational leaders in the R-12 schools and the community colleges. Chancellor Reed's proposal assumes that these needs can only be met by giving CSU independent authority to offer the Ed.D. I disagree for two reasons.

First, doctoral programs are the most expensive offered throughout higher education, and it is clear that instituting such programs at CSU in addition to those at UC will involve substantially higher costs. Horeover, UC President Richard Arkinson has made it clear that, to the extent a problem exists, the University of California is prepared to address it. I have discussed this issue with him and seen copies of his February 7th letters to you and to Chancellor Reed, which committed the University of California to a series of initiatives to expand public higher education's ability

-2- April 4, 200

s over the next five to ten years o working professionals and that nd practice. The approach reflected atives offers the following advantages:

a's existing capacity for addressing y calling on UC campus chancellors graduate education programs to make orking professionals in K-12 and the

ral programs with CSU and commits UC f four UC/CSU joint degree education eview. President Atkinson has also explore with CSU campuses in its cint degree collaborations, not only disciplines;

question of degree programs. There are ch programs to give professional unity college administrators. unced that by the end of this year is will establish the UC Institute which will take a comprehensive look offered to current and future leaders colleges and produce policy perspectives, relevant to making informed decisions ip. UC, for example, already grams that prepare graduates for K-14 vidual campus programs for principals e Governor's Principal Leadership programs contribute to meeting the d community college administrators. itute by President Atkinson is to activities and focus on developing policy research for California.

c than sufficient to ensure California's histrators for the K-12 schools and the ear that UC is prepared to do what and future needs for education doctorates sary.

The CSU proposal raises an even larger issue, however, which brings me to my second point. Chancellor Reed has said that he is interested only in authorization for CSU to offer the doctorate in dependent CSU doctorate in other disciplines.

de Alpert -3- April 4, 2001

ncellor's or CSU's intentions, once doctoral degreeyy is given to CSU in one discipline, the principle of missions among California's three public er education would be breached. Pressure will to extend this authority to other fields as of an independent CSU doctorate would be a major ion Creep'—a well-known phenomenon in American in which one segment of higher education redefines include responsibilities already being performed by et in motion, mission creep is nearly impossible to cost taxpayers in most states millions of dollars generated unproductive competition, overbuilding, of effort in public higher education systems around

California. Thanks to the Master Flan's differentiathe Community Colleges, the California State
the University of California have distinctive missions
dents. As a result, each has achieved a degree of
s sphere unmatched by higher education in other
ree-way division of labor, about which the framers
an thought long and hard, has been so successful
years that it is respected and admired not only
ry but around the world.

against an independent doctorate for CSU, I am not any change in the Master Plan. The California he California of 1960, and the task of your committee extent to which the Master Plan should be modified nt realities. I am suggesting, however, that it ylic policy to compromise an essential Master Plan we a problem that can be addressed and indeed is -without a change in State policy.

nia State University is one of the great assets of a former president of the University of California, the longstanding partnership between UC and CSU, syor misstep to approve the CSU proposal which in I not best serve the State of California. I strongly on of President Arkinson.

Sincerely,

### Clark ten

Clark Kerr

int Committee to Develop a Master Plan - Kindergarten University

President Atkinson

Kerr, C. (2001, April 4). Letter to Alpert [Letter to Dede Alpert]. https://www.ucop.edu/acadinit/mastplan/edd/kerralpert.pdf

"Approval of an independent CSU doctorate would be a major example of 'mission creep' [...] Once set in motion, mission creep is nearly impossible to reverse. It has cost taxpayers in most states millions of dollars because it has generated unproductive competition, overbuilding, and duplication of effort in public higher education systems around the country"

CALIFORNIA LEGISLATURE-2005-2006 REGULAR SESSION

SENATE BILL NO. 724

### Introduced by Senator Scott

February 22, 2005

An act to amend Section 66010.4 of the Education Code, relating to the California State University.

### LEGISLATIVE COUNSEL'S DIGEST

5B 724, as introduced, Scott. California State University: doctoral degrees.

Existing law, known as the Donahoe Higher Education Act, sets forth, among other things, the missions and functions of California's public and independent segments of higher education, and their respective institutions of higher education. Provisions of the act do not apply to the University of California unless the regents of the university act, by resolution, to make them applicable.

Among other things, the act provides that the University of California has exclusive jurisdiction in public higher education to award the doctoral degree in all fields of learning, except that it may agree with the California State University to award joint doctoral degrees in selected fields. With respect to doctoral degrees, the act limits the California State University to awarding these degrees jointly with the University of California, as described above, or jointly with independent institutions of higher education, provided that the proposed doctoral program is approximately the California Postsecondary Education Commission.

This bill would instead authorize the California State University to independently award professional/clinical doctoral degrees, which the bill would define as degrees awarded as part of a post-master's degree program that prepares students for entry to professional practice other than university faculty research and the ching.

Vote: majority Appropriation: no Fiscal Committee: yes Local Program: no

### THE PEOPLE OF THE STATE OF CALIFORNIA DO ENACT AS FOLLOWS:

SECTION 1. Section 66010.4 of the Education Code is amended to read:

66010.4. The missions and functions of California's public and independent segments, and their respective institutions of higher education shall be differentiated as follows:

(a) (1) The California Community Colleges shall, as a primary mission, offer academic and vocational instruction at the lower division level for both younger and older students, including those persons returning to school. Public community colleges shall offer instruction through but not beyond the second year of college. These institutions may grant the associate in arts and the associate in science degree.

"People said, "well, why do you care so much about this [Audiology]? It's just a little thing, a little topic over here. Your people really haven't been all that interested in this anyway, they won't do it, why are you so [against it]?" It was a difficult argument to make as to why they should not be able to do this."

"[That was] a pure read of the votes and the politics...members of the committee were persuaded about the K-12 and community college need. Audiology was not as prevalent in their mind. And it was Jack and Charlie's read that we needed to focus on education"

### CSU Doctorate in Master Plan

Senate bill allows CSUF to offer degree only permitted to UC campuses

> BY ELIZABETH SIMOES Daily Titan Staff Writer

The CSU chose Cal State Fullerton as one of the first campuses to offer an independent educational doctorate

California's Master Plan for Higher Education - which was adopted in 1960 - permitted only UC campuses

to offer independent doctorate pro- degree programs, Adler said. grams.

But Senate Bill 724 - which was sent by legislatures and signed by Gov. Amold Schwarzenegger in late September 2005 - gave approval for the CSU to offer the independent doctoral degree. The CSU then decided which campuses could initially offer the doctoral program.

"It was like being selected to go the Olympics," said Louise Adler, chair and professor of educational leadership at CSUF. "We were pleased."

The program comes with a certain amount of prestige and CSUF will uphold its reputation of high quality

"It will offer a high quality program at an accessible cost at a location people can get to," Adler said.

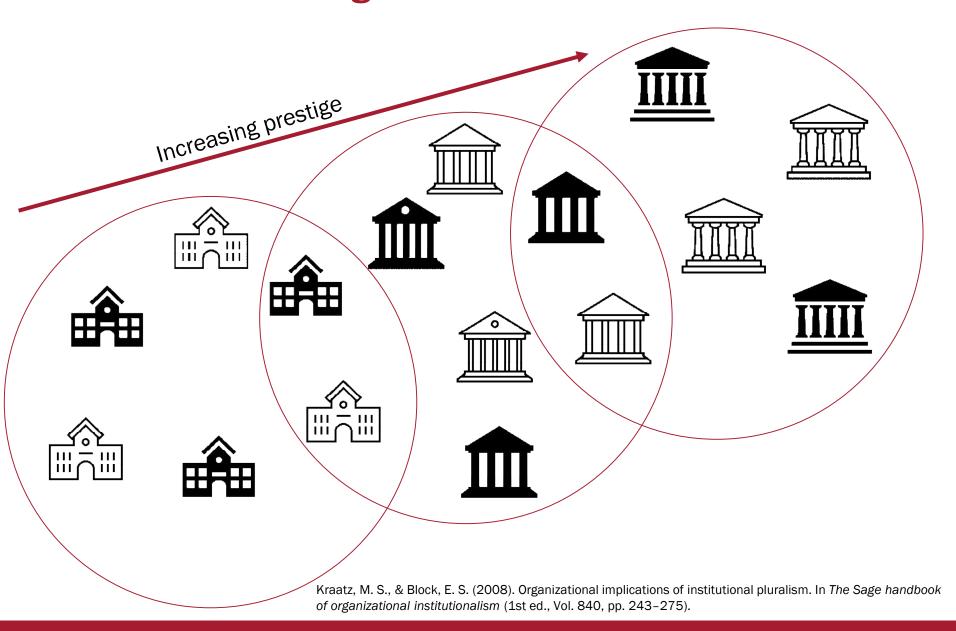
Before the bill was signed, the CSU allowed a limited number of doctoral degrees through partnerships with other universities. Since 2003, CSUF and UC Irvine came together to provide a joint Ed.D. in educational administration and leadership.

"A majority of the courses were taken at CSUF," said Ash Bishop, acting dean of the CSUF College of

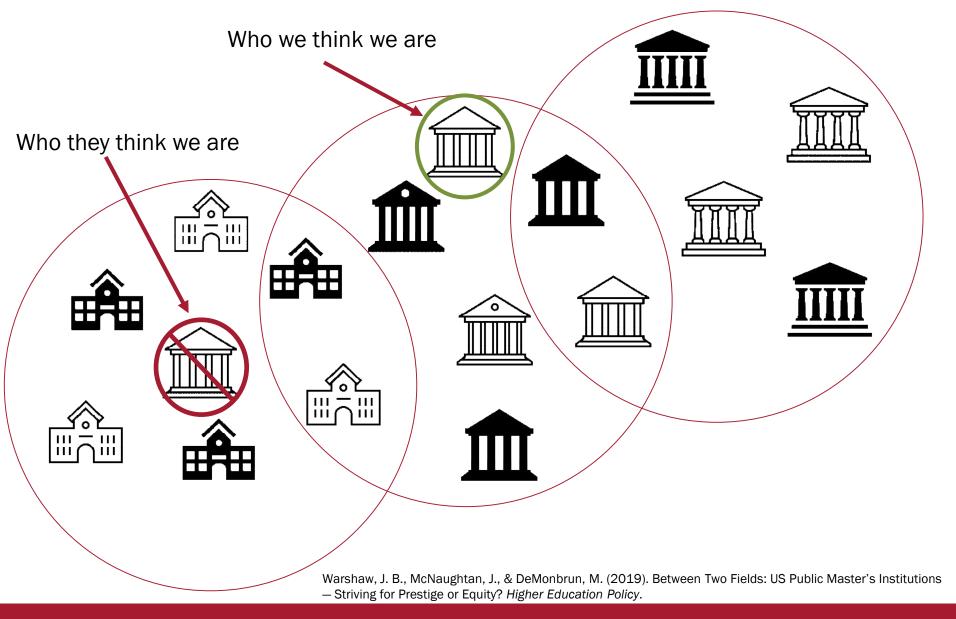
SEE DOCTORATE • PAGE 3

Simoes, E. (2006, March 6). CSU Doctorate in Master Plan. The Daily Titan, 1, 3. California Digital Newspaper Collection, Center for Bibliographic Studies and Research, University of California, Riverside.

### The Origins of Academic Drift



### The Origins of Academic Drift: Identity Threat



### **Academic Drift: Summary**

Contested, contingent, non-linear as a phenomenon

### **Academic Drift: Summary**

Contested, contingent, non-linear phenomenon

Time is an important "variable"

### **Academic Drift: Summary**

Contested, political, non-linear phenomenon

Time is an important "variable"!

Processual disaggregation?

# Thank you!

Email: amal\_kumar@g.harvard.edu